

Strategies to Reduce Copper Pollution in San Diego Bay



Environmental
Solutions



Property
Redevelopment



Design/Build
Construction



Green
Buildings



Clean
Energy

October 11, 2012



The Trusted Integrator for Sustainable Solutions

Agenda

- Define the Problem
 - Magnitude of the Copper Issue in San Diego Bay
 - Shelter Island Yacht Basin TMDL
- Copper Reduction Approach
- Solutions-Oriented Assessment

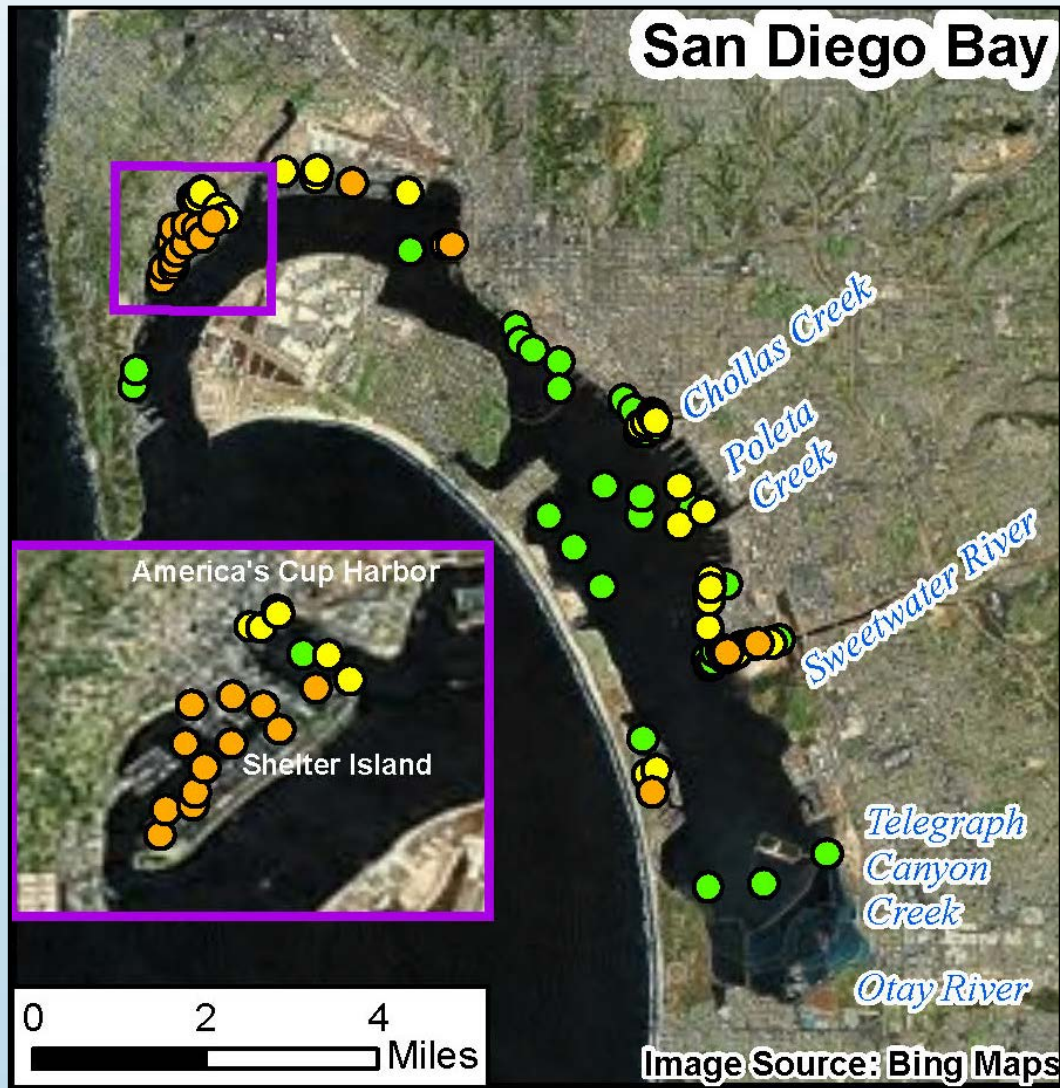
Copper – Why is it a problem?

- Accumulates in sediments and marine biota
- Results in toxicity
- Causes environmental degradation
- Results in regulatory actions

San Diego Bay 303(d) Listings



Dissolved Copper Distribution



- Elevated Concentrations associated with Marinas and Industrial Areas

- Exceed California Toxics Rule Standards

- Chronic: $3.1 \mu\text{g/L}$
- Acute: $4.8 \mu\text{g/L}$

Legend

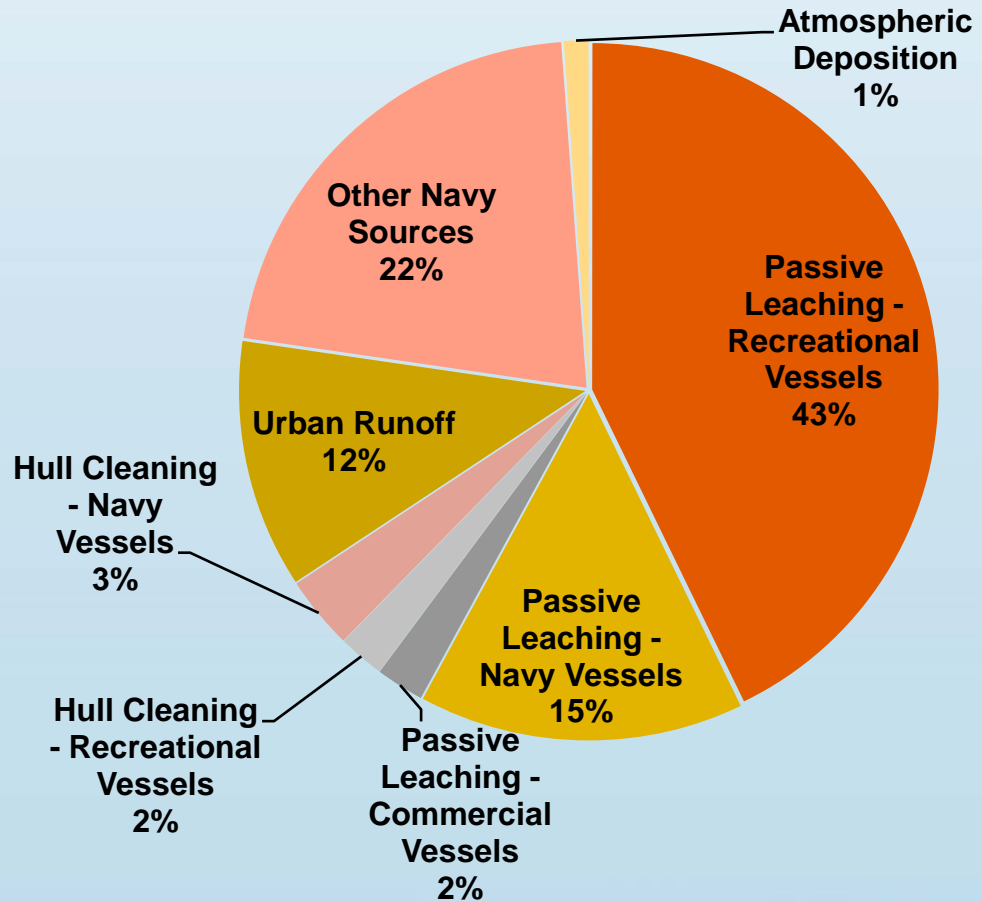
Dissolved Copper ($\mu\text{g/L}$)

- 0 to <0.01
- 0.01 to <3.10
- 3.10 to <4.80
- 4.80 to <25.00
- ≥ 25



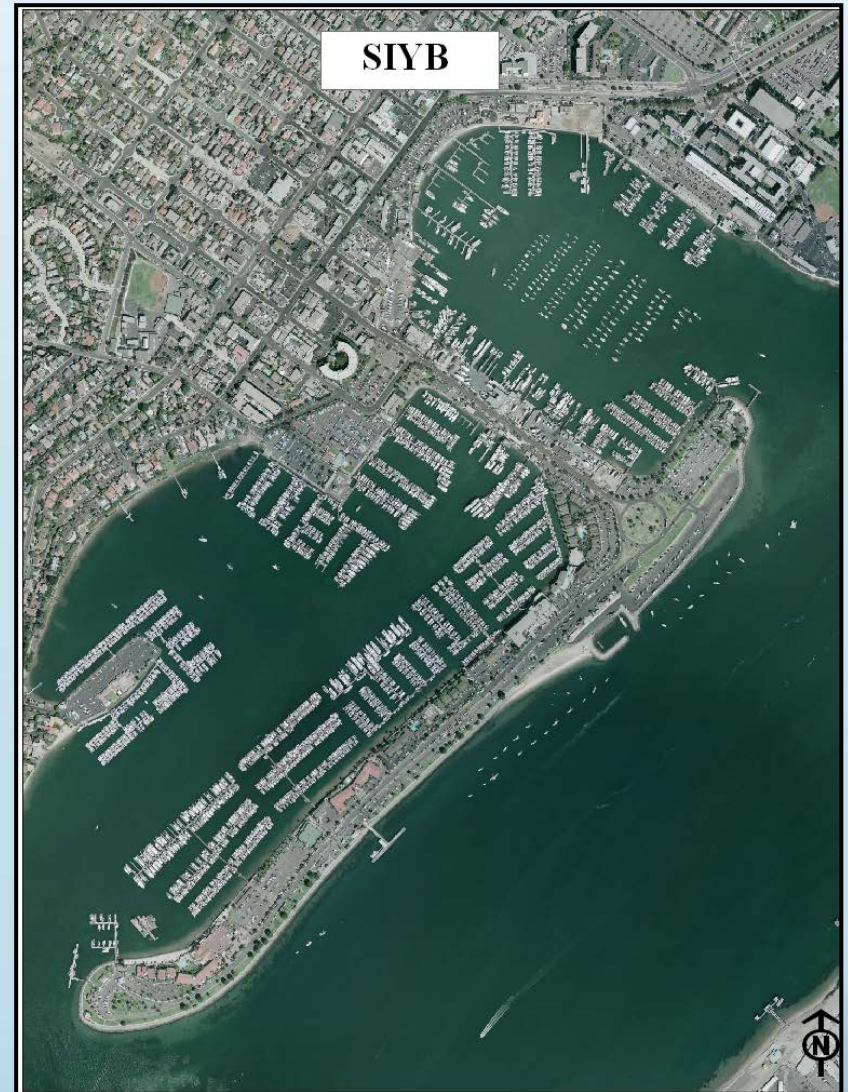
Sources of Copper to SD Bay

- Antifouling Hull Paints (87%)
- Urban Runoff (12%)
- Atmospheric Deposition (1%)



SIYB Copper TMDL

- High levels of dissolved copper in SIYB water column ($>4.8 \mu\text{g/L}$)
- Impairment of Beneficial Uses due to toxicity
 - Marine Life (MAR)
 - Wildlife Habitat (WILD)
 -
- 93% of loading from passive leaching (2,000 kg or 4,400 lbs/year)
- 5% of loading from hull cleaning (100-116 kg or 220-255 lbs/year)
- 1% Urban runoff
- 1% Inputs from the Bay



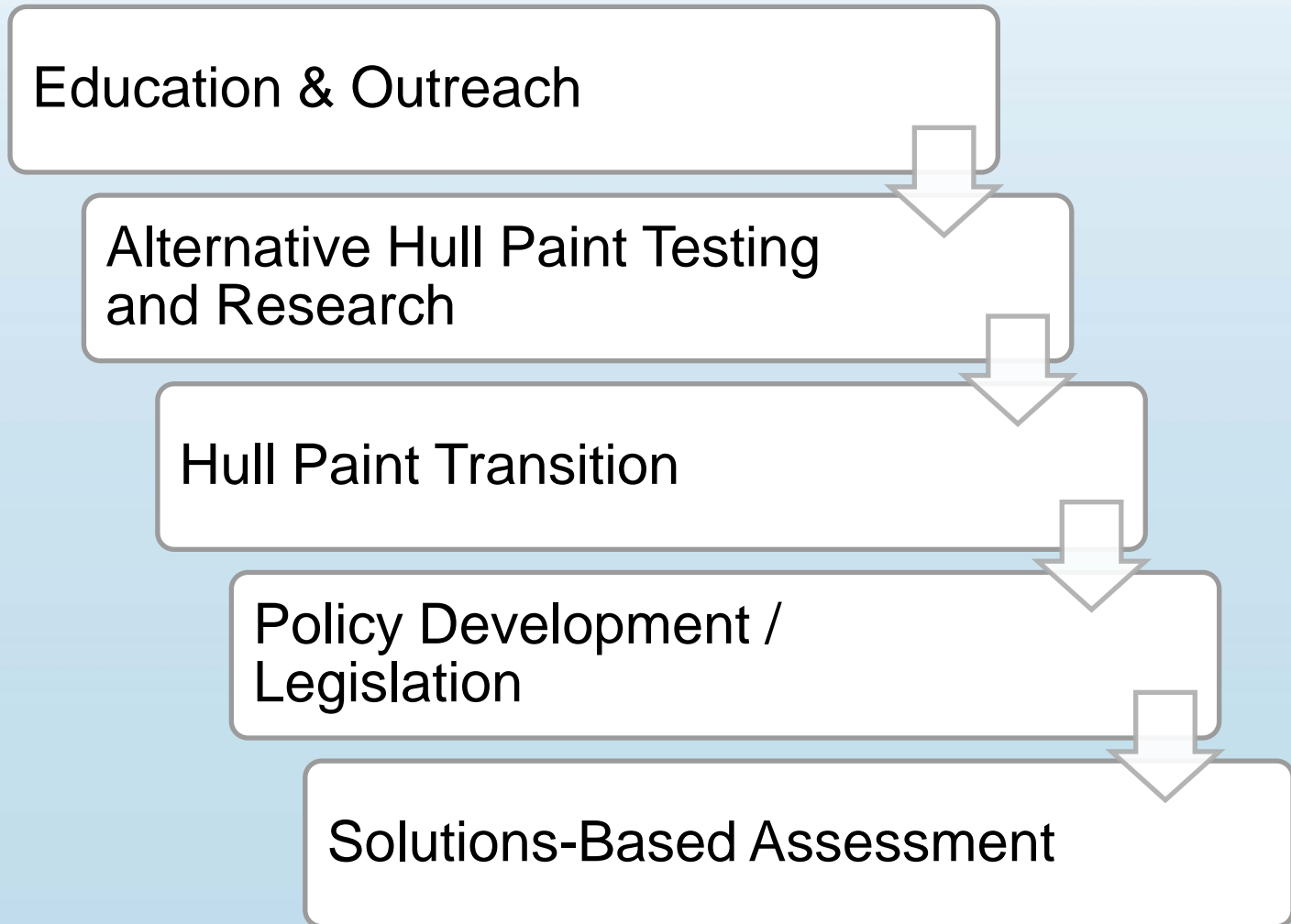
SIYB Copper TMDL



- Requires 76% reduction in annual copper loading by 2022
- Attainment of 3.1 $\mu\text{g/L}$ dissolved copper level by 2022

Stage	Years	Reduction	Target Date
1	0-2	0%	2007
2	2-7	10%	2012
3	7-12	40%	2017
4	12-17	76%	2022

Copper Reduction Program

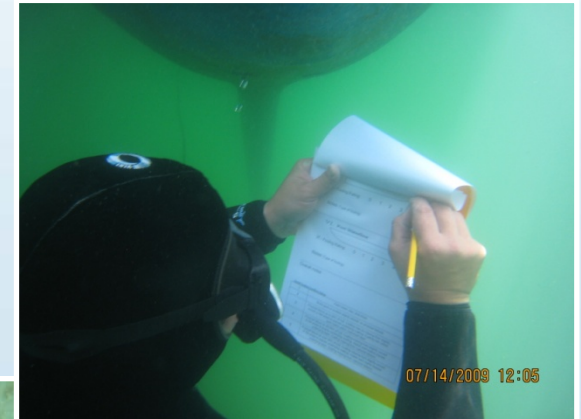


Education and Outreach

- ❖ Inform Boaters of Water Quality Problems and Non-copper Hull Paint Alternatives
 - ❖ Community Outreach & Workshops
 - ❖ Brochures, Mailers, etc.
 - ❖ Booths at Local Boating/Community Events
- ❖ Engage all stakeholders in developing solutions
 - ❖ TMDL Discharger Workgroups
 - ❖ Stakeholder Collaboration
 - ❖ Regional Board Support

Hull Paint Testing & Research

- ❖ Goal: Find effective hull paint alternatives
- ❖ Evaluate performance of alternative test coatings
 - Panel Testing
 - Fouling
 - Maintenance needs
 - Longevity
 - Boat Hull Testing



Hull Paint Transition

- ❖ Focus on most important sources of copper to reduce loading
- ❖ Transition to non-copper alternatives
 - Lead by example by converting Port fleet by 2012
 - Provide incentives for voluntary transition
 - Offset cost of transition through 319(h) grant funds
 - Lower slip fees for vessels with non-copper hull paints
 - Institute Policies and Regulations



Issues & Concerns

Boaters

- Why do I need to change?
- Copper hull paints are legal.
- There are no alternatives that work as well.
- Alternatives cost more to apply and maintain.

Dischargers

- The TMDL has gaps / is not based on sound science.
- Vessels aren't the problem...it's runoff, sediments, hull cleaners.
- Vessel conversion requirements will cause boaters to move to other marinas and result in lost revenue.

How to Encourage a Successful Transition away from Copper

- **EDUCATION:** Help boaters understand the problem and become aware of viable alternatives
- **RESEARCH & DEVELOPMENT:** Develop wider selection of effective alternatives to copper paints.
- **PRODUCT AVAILABILITY:** Boatyards must be willing to carry alternative paints and apply them correctly.
- **INCENTIVES:** Use funds, lease agreements, and “Green Boater” program to encourage transitions.
- **REGULATION:** State mandates on copper hull paints to limit availability. Establish timelines for phasing out use of copper paints.
- **ASSESSMENT:** Use cost-effective and solutions-based monitoring to determine progress.

Policy Development / Legislation

❖ Goal: Seek Regulatory Change

- State wide changes to hull paints
 - Dept. Pesticide Regulation Paint Re-evaluation
 - Provide Leadership on Statewide Marina Permit
- POSD Board Resolution
- POSD Policies / Permits
 - Hull Cleaning Permit
 - Hull Paint Restrictions

Solutions-Based Assessment

- ❖ Tracking Vessel Conversion
- ❖ Water Quality Monitoring
- ❖ Testing TMDL Assumptions

Vessel Conversion Tracking

- ❖ Goal: Determine basin-wide loading reduction
 - Focus on vessel conversion
 - Reduces both passive leaching & hull cleaning contributions (0.9 kg/yr per vessel)
 - Most direct mechanism to compare with TMDL interim and final targets
 - Used to Assess Compliance with TMDL

Vessel Conversion

- ❖ Annually track conversion of vessels from copper to non-copper paints
- ❖ TMDL load allocations used to determine reduction numbers
- ❖ Set and compare to TMDL-based conversion targets

Stage	Years	Loading Reduction	Interim Loading Target	Reduction in Vessels w/ Copper Paints to Achieve Loading Target
1	2005-2007	0%	2,163	N/A
2	2007-2012	10%	1,900	292
3	2012-2017	40%	1,300	959
4	2017-2022	76%	567	1,773

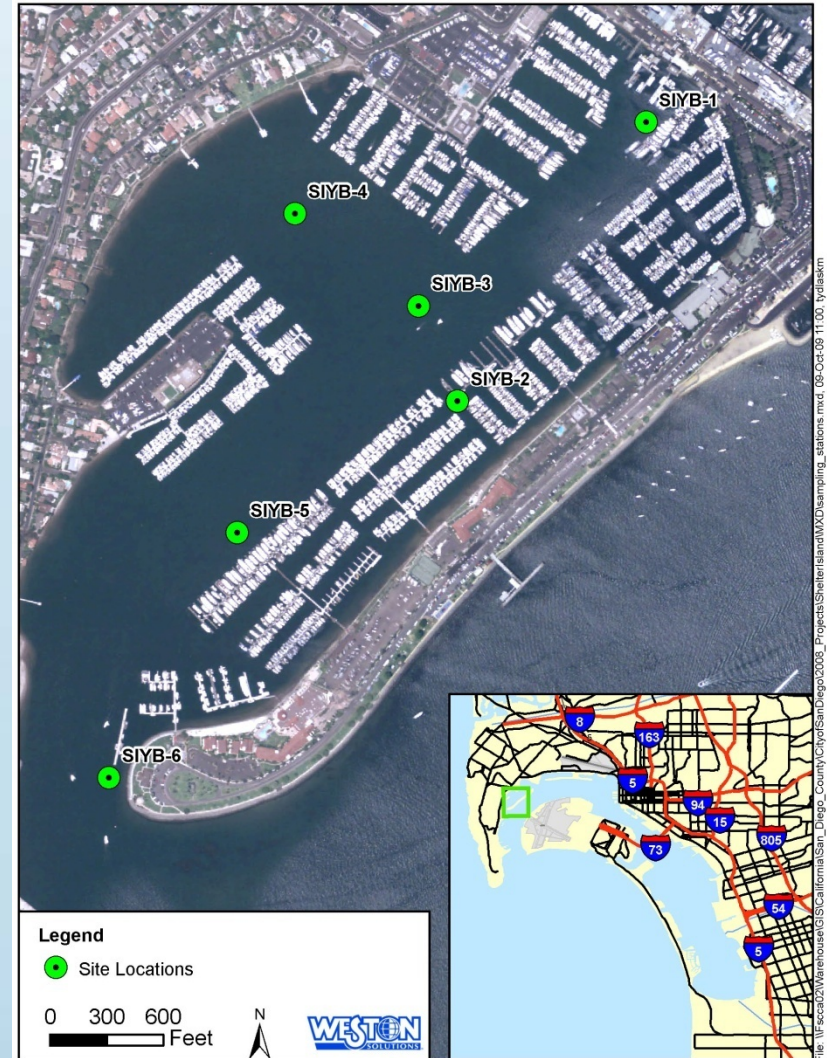
Assessing TMDL Assumptions

Goal: Improve scientific foundation of TMDL

- Investigate physical and chemical conditions that affect impacts of copper at SIYB
 - Toxicity Identification Evaluations (water, pore water, and sediments)
 - Biotic Ligand Modeling & Water Effects Ratio Studies for Site-Specific Objective
 - Sediment Flux of copper between sediments and water column

Water Quality Monitoring

- Assess long-term improvements in water quality
- Not used for Interim TMDL Compliance
- Determine compliance with final TMDL threshold ($3.1 \mu\text{g/L}$)
- Sampling performed at same stations monitored by Regional Board
- Assess Copper Concentrations and Toxicity



Questions?

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